#### COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS COUNTY SERVICE AREA No. 79 GREEN VALLEY LAKE

**REPORT ON AUDIT** 

JUNE 30, 2009

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Board of Supervisors
County of San Bernardino
County of San Bernardino Special
District County Service Area
No. 79 - Green Valley Lake

#### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the major fund, and the aggregate remaining fund information of the County of San Bernardino Special District County Service Area No. 79 - Green Valley Lake (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2009, which collectively comprise the CSA's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the State Controller's Minimum Audit Requirement for California Special Districts. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the major fund, and the aggregate remaining fund information of the County of San Bernardino Special District County Service Area No. 79 - Green Valley Lake, as of June 30, 2009, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America, as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

The budgetary comparison information on page 24 is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The County of San Bernardino Special District County Service Area No. 79 - Green Valley Lake has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Rogers, Anderson, Malody + frat, LCA

November 15, 2009

#### County of San Bernardino Special Districts County Service Area No. 79 - Green Valley Lake Statement of Net Assets June 30, 2009

|                                     | ernmental<br>ctivities |    | siness-type<br>Activities | Total        |
|-------------------------------------|------------------------|----|---------------------------|--------------|
| ASSETS                              |                        | -  |                           |              |
| Cash and cash equivalents           | \$<br>4,793            | \$ | 1,252,769                 | \$ 1,257,562 |
| Accounts receivable, net            | -                      |    | 180,593                   | 180,593      |
| Interest receivable                 | -                      |    | 5,229                     | 5,229        |
| Taxes receivable                    | -                      |    | 5,835                     | 5,835        |
| Capital assets, net of depreciation | <br>75,713             |    | 1,786,455                 | 1,862,168    |
|                                     |                        |    |                           |              |
| Total Assets                        | <br>80,506             |    | 3,230,881                 | 3,311,387    |
| LIABILITIES                         |                        |    |                           |              |
| Accounts payable                    | -                      |    | 58,972                    | 58,972       |
| Due to other governments            | <br>                   |    | 450                       | 450          |
|                                     |                        |    |                           |              |
| Total Liabilities                   | <br>_                  |    | 59,422                    | 59,422       |
| NET ASSETS                          |                        |    |                           |              |
| Invested in capital assets          | 75,713                 |    | 1,786,455                 | 1,862,168    |
| Unrestricted                        | 4,793                  |    | 1,385,004                 | 1,389,797    |
| Total Net Assets                    | \$<br>80,506           | \$ | 3,171,459                 | \$ 3,251,965 |
|                                     |                        |    |                           |              |

## County of San Bernardino Special Districts County Service Area No. 79 - Green Valley Lake Statement of Activities For the Year Ended June 30, 2009

| EXPENSES Salaries and benefits Services and supplies Utilities Depreciation Professional fees |    | ernmental<br>ctivities<br>1,637<br>30,399<br>-<br>7,459 | 346,388<br>143,842<br>23,619<br>118,026<br>187,857 | \$   | Total  348,025 174,241 23,619 125,485 187,857 |
|---|----|---|--|------|---|
| Filtration project  |    | _   | <br>69,645   |      | 69,645  |
| Total Program Expenses  |    | 39,495  | <br>889,377  |      | 928,872                                       |
| PROGRAM REVENUE   |    |   |  |      |   |
| Charges for services  |    | 21,065  | 825,291  |      | 846,356                                       |
| Net Program Expense   |    | (18,430)  | (64,086)   |      | (82,516)                                      |
| GENERAL REVENUES Property taxes State assistance  |    | 18  | (1,335)<br>293,014                                 |      | (1,317)<br>293,014                            |
| Investment earnings   |    | 424   | 31,179   |      | 31,603  |
| Penalties   |    | -   | 19,639   |      | 19,639  |
| Intergovernmental   |    | -   | 71,189   |      | 71,189  |
| Other   |    | -   | 3,418  |      | 3,418   |
| Gain on disposal of assets  |    | -   | 1,615  |      | 1,615   |
| Transfer to San Bernardino County Fire Protection District                                    |    | (29,931)  | -  |      | (29,931)                                      |
| Net book value of assets transferred  | (  | (130,781)   |  |      | (130,781)                                     |
| Total General Revenues and  |    |   |  |      |   |
| Transfers   | (  | (160,270)   | 418,719  |      | 258,449                                       |
| Change in Net Assets  | (  | (178,700)   | 354,633  |      | 175,933                                       |
| Net Assets - beginning  |    | 259,206   | <br>2,816,826                                      |      | 3,076,032                                     |
| Net Assets - ending   | \$ | 80,506  | \$<br>3,171,459                                    | _\$_ | 3,251,965                                     |

# County of San Bernardino Special Districts County Service Area No. 79 - Green Valley Lake Balance Sheet Governmental Funds June 30, 2009

|  | RE   | PECIAL<br>EVENUE<br>FUND<br>Meadow |        | OTHER<br>ERNMENTAL<br>FUND |    | Total     |
|--|------|------------------------------------|--------|----------------------------|----|-----------|
|  | Gre  | en Valley                          |        | Fire                       |    | ernmental |
| ASSETS   | _Lak | (RCP)                              |        | (SOV)                      | F  | unds      |
| Cash and cash equivalents  | \$   | 4,793                              | \$     | -                          | \$ | 4,793     |
| Total Assets   | \$   | 4,793                              | \$     |                            | \$ | 4,793     |
|  |      |                                    |        |                            |    |           |
| LIABILITIES AND FUND BALANCES Liabilities  | \$   |                                    | \$     |                            | \$ |           |
| Fund balances: Unreserved:   |      |                                    |        |                            |    |           |
| Undesignated   |      | 4,793                              |        | -                          |    | 4,793     |
| Total Fund Balances  |      | 4,793                              |        |                            |    | 4,793     |
| Total Liabilities and Fund Balances  | \$   | 4,793                              | \$     |                            |    |           |
| Amounts reported for <i>governmental acti</i> (Exhibit A) are different because: |      |                                    |        |                            |    |           |
| Capital assets used in governmental<br>and, therefore, are not reported in th    |      |                                    | financ | ial resources              |    | 75,713    |
| Net Assets of Governmental Activities  |      |                                    |        |                            | \$ | 80,506    |

## County of San Bernardino Special Districts County Service Area No. 79 - Green Valley Lake Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2009

|   | SPECIAL<br>REVENUE<br>FUND               | OTHER<br>GOVERNMENTAL<br>FUND |                                |
|---|--|-------------------------------|--------------------------------|
|   | R-1 Meadow<br>Green Valley<br>Lake (RCP) | Fire<br>(SOV)                 | Total<br>Governmental<br>Funds |
| REVENUES Property taxes Special assessments Investment earnings                           | \$ 18<br>21,065<br>464                   | \$ -<br>-<br>(40)             | \$ 18<br>21,065<br>424         |
| Total Revenues  | 21,547                                   | (40)                          | 21,507                         |
| EXPENDITURES Salaries and benefits Services and supplies                                  | 1,664<br>30,399                          | (27)                          | 1,637<br>30,399                |
| Total Expenditures  | 32,063                                   | (27)                          | 32,036                         |
| Excess Revenues Over (Under) Expenditures   | (10,516)                                 | (13)                          | (10,529)                       |
| OTHER FINANCING SOURCES (USES) Transfer to San Bernardino County Fire Protection District |  | (29,931)                      | (29,931)                       |
| Total Other Financing Sources (Uses)  |  | (29,931)                      | (29,931)                       |
| Net change in fund balances   | (10,516)                                 | (29,944)                      | (40,460)                       |
| Fund Balances - beginning   | 15,309                                   | 29,944                        | 45,253                         |
| Fund Balances - ending  | \$ 4,793                                 | \$ -                          | \$ 4,793                       |

#### **County of San Bernardino Special Districts** County Service Area No. 79 - Green Valley Lake Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the **Statement of Activities** For the Year Ended June 30, 2009

| Net Change in Fund Balances - Total Governmental Funds   | \$<br>(40,460)  |
|--|-----------------|
| Amounts reported for <i>governmental activities</i> in the statement of activities are different because:  |                 |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense (\$7,459) exceeded capital outlay (\$-0-) in the current period. | (7,459)         |
| Transfers of capital assets to other governments do not require use of current financial resources and, therefore, are reported as expenditures in governmental funds.   | (130,781)       |
| Change in Net Assets of Governmental Activities  | \$<br>(178,700) |

# County of San Bernardino Special Districts County Service Area No. 79 - Green Valley Lake Statement of Net Assets Proprietary Fund June 30, 2009

|   | ENTERPRISE<br>FUND<br>Sewer |                                       |
|---|-----------------------------|---------------------------------------|
| ASSETS  |                             | OCVCI                                 |
| Current Assets:   |                             |                                       |
| Cash and cash equivalents                               | \$                          | 1,252,769                             |
| Accounts receivable, net                                | Ψ                           | 180,593                               |
| Interest receivable                                     |                             | 5,229                                 |
| Taxes receivable  |                             | 5,835                                 |
| Total Current Assets                                    |                             | 1,444,426                             |
| Noncurrent Assets: Capital assets: Improvements to land |                             | 4,738,752                             |
| Structures and improvements                             |                             | 159,050                               |
| Vehicles  |                             | 54,309                                |
| Equipment   |                             | 93,060                                |
| Accumulated depreciation                                |                             | (3,258,716)                           |
| Total Noncurrent Assets                                 |                             | 1,786,455                             |
|   |                             | · · · · · · · · · · · · · · · · · · · |
| Total Assets  |                             | 3,230,881                             |
| LIABILITIES Current Liabilities: Accounts payable       |                             | 58,972                                |
| Due to other governments                                |                             | 450                                   |
| Total Current Liabilities                               |                             | 59,422                                |
| NET ASSETS Invested in capital assets                   |                             | 1,786,455                             |
| Unrestricted  |                             | 1,385,004                             |
| Total Net Assets  | \$                          | 3,171,459                             |

## County of San Bernardino Special Districts County Service Area No. 79 - Green Valley Lake Statement of Revenues, Expenses, and Changes in Net Assets Proprietary Fund For the Year Ended June 30, 2009

|   | ENTERPRISE<br>FUND |   |
|---|--------------------|---|
|   |                    | Sewer   |
| OPERATING REVENUES Sanitation services Connection fees Other Total Operating Revenues   | \$<br>             | 821,532<br>2,516<br>1,243<br>825,291  |
| OPERATING EXPENSES  Professional fees Salaries and benefits Services and supplies Utilities Filtration project Depreciation Total Operating Expenses                          |                    | 187,857<br>346,388<br>143,842<br>23,619<br>69,645<br>118,026<br>889,377       |
| Operating (Loss)  |                    | (64,086)  |
| NONOPERATING REVENUES Property taxes Special assessments Investment earnings Penalties Intergovernmental Gain on disposal of capital assets Other Total Nonoperating Revenues |                    | (1,335)<br>293,014<br>31,179<br>19,639<br>71,189<br>1,615<br>3,418<br>418,719 |
| Change in Net Assets  |                    | 354,633   |
| Net Assets - beginning  |                    | 2,816,826   |
| Net Assets - ending   | \$_                | 3,171,459   |

## County of San Bernardino Special Districts County Service Area No. 79 - Green Valley Lake Statement of Cash Flows Proprietary Fund For the Year Ended June 30, 2009

|   | E1  | NTERPRISE<br>FUND                                       |
|---|-----|---|
|   |     | Sewer   |
| CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers Payments to suppliers Payments to employees Other payments Net Cash Provided by Operating Activities | \$  | 822,021<br>(395,049)<br>(346,388)<br>(69,645)<br>10,939 |
|   |     |   |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES   |     |   |
| Property taxes  |     | (3,459)   |
| Special assessments   |     | 293,014   |
| Penalties   |     | 19,639  |
| Intergovernmental revenue   |     | 71,189  |
| Other nonoperating revenues   |     | 5,033   |
| Net Cash Provided by Noncapital Financing Activities  |     | 385,416   |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES  |     |   |
| Purchase of capital assets  |     | (24,244)  |
| Net Cash (Used for) Capital and Related Financing Activities  |     | (24,244)  |
| CASH FLOWS FROM INVESTING ACTIVITIES  |     |   |
| Investment earnings   |     | 34,044  |
| Net Cash Provided by Investing Activities   |     | 34,044  |
| Net Increase in Cash and Cash Equivalents   |     | 406,155   |
| Cash and Cash Equivalents – beginning of the year   |     | 846,614   |
| Cash and Cash Equivalents – end of the year   | _\$ | 1,252,769   |

## County of San Bernardino Special Districts County Service Area No. 79 - Green Valley Lake Statement of Cash Flows Proprietary Fund For the Year Ended June 30, 2009

### Reconciliation of operating (loss) to net cash provided by operating activities:

| Operating (loss)  | \$<br>(64,086) |
|---|----------------|
| Adjustments to reconcile operating (loss) to net cash provided by | <br>, , ,      |
| operating activities:   |                |
| Depreciation expense  | 118,026        |
| Change in assets and liabilities:                                 |                |
| Increase in accounts receivable                                   | (69,111)       |
| Decrease in due from other governments                            | 65,841         |
| Decrease in accounts payable                                      | (40,181)       |
| Increase in due to other governments                              | <br>450        |
| N. O. J. D J. J   |                |
| Net Cash Provided by Operating Activities                         | \$<br>10,939   |

## County of San Bernardino Special Districts County Service Area No. 79 - Green Valley Lake Statement of Fiduciary Assets and Liabilities Agency Fund June 30, 2009

| ASSETS Cash and cash equivalents | \$<br>1,827 |
|----------------------------------|-------------|
| Total Assets                     | \$<br>1,827 |
|                                  |             |
| LIABILITIES  Due to bondholders  | \$<br>1,827 |
| Total Liabilities                | \$<br>1,827 |

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Reporting entity

The County Service Area (CSA) No. 79 - Green Valley Lake was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on September 7, 1971, with the active powers of fire (inspection, suppression, protection, first aid, and rescue), sewer (collection and disposal), and water and road (maintenance and improvements). Currently, the governmental reporting entity consists of fire protection, emergency medical services, and an enterprise fund (sewer) for the community of Green Valley Lake. The CSA contracts sewage treatment through Running Springs County Water District which serves 1,321 households. Improvement Zone R-1, established by an act of the County of San Bernardino Board of Supervisors on September 14, 1993, provides maintenance for approximately .75 mile of paved road in "The Meadow" area of Green Valley Lake.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 79 - Green Valley Lake of the County of San Bernardino and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2009.

#### Government-wide and fund financial statements

The government-wide financial statements (e.g., the Statement of Net Assets and the Statement of Activities) report information on all of the nonfiduciary activities of the reporting entity. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. *Governmental activities* normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting* as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. However, for revenue derived from voluntary non-exchange transactions, such as taxes and federal and state grants, the County expanded its definition of "available" to 9 months. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental fund:

The *special revenue fund* labeled "Road" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The government reports the following major proprietary fund:

The enterprise fund labeled "Sewer" accounts for the sewer activities of the CSA.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principle ongoing operations. The principal operating revenue of the CSA enterprise fund is charges to customers for sanitation services. Operating expenses for enterprise funds include the cost of salaries and benefits, services and supplies, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The CSA has elected not to follow subsequent private-sector guidance.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

Agency funds are used to account for assets held by the CSA as an agent for individuals, private organizations, other governments and/or other funds. The funds are custodial in nature (assets equal liabilities) and do not involve measurement of the results of operations. The modified accrual of accounting is used for the agency fund. The fund is used to account for the accumulation of resources for, and payment of, the bonds issued under the Improvement Act of 1915 for certain sewer improvements.

#### **Deposits and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

#### Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (e.g., the current portion of interfund loans) or "advances to/from other funds" (e.g., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

No allowance for uncollectibles has been recorded as of June 30, 2009 based on management's expectation that all accounts receivable will be collected through the property tax roll.

#### **Property taxes**

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on March 1st and become delinquent with penalties on August 31st.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### Stewardship, compliance and accountability

#### A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the CSA prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for capital assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

#### B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

#### NOTE 2: CASH AND DEPOSITS

Cash and cash equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the CSA's account based upon the CSA's average daily deposit balance during the allocation period. Cash and cash equivalents are shown at the fair value as of June 30, 2009.

See the County of San Bernardino's Comprehensive Annual Financial Report (CAFR) for details of their investment policy and disclosures related to investment credit risk, concentration of credit risk, interest rate risk and custodial credit risk, as required by GASB Statement No. 40.

NOTE 3: ACCOUNTS RECEIVABLE

At June 30, 2009, the accounts receivable were composed of the following:

|  | Ente | erprise Fund<br>Sewer |
|--|------|-----------------------|
| Accounts receivable Less: allowance for uncollectibles | \$   | 180,593               |
| Total accounts receivable, net                         | \$   | 180,593               |

NOTE 4: CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2009 was as follows:

|                                    | Beginning<br>Balance | Additions   | Deletions | Ending<br>Balance |
|------------------------------------|----------------------|-------------|-----------|-------------------|
| Business-type activities:          |                      |             |           |                   |
| Capital assets, being depreciated: |                      |             |           |                   |
| Improvements to land               | \$ 4,738,752         | \$ -        | \$ -      | \$ 4,738,752      |
| Structures and improvements        | 159,050              | -           | -         | 159,050           |
| Vehicles                           | 54,309               | -           | -         | 54,309            |
| Equipment                          | 86,895               | 24,244      | (18,079)  | 93,060            |
| Total capital assets, being        |                      |             |           |                   |
| depreciated                        | 5,039,006            | 24,244      | (18,079)  | 5,045,171         |
|                                    | ,                    |             |           |                   |
| Less accumulated depreciation for: |                      |             |           |                   |
| Improvements to land               | (2,967,020)          | (105, 306)  | -         | (3,072,326)       |
| Structures and improvements        | (103,971)            | (3,535)     | -         | (107,506)         |
| Vehicles                           | (28,488)             | (5,165)     | -         | (33,653)          |
| Equipment                          | (59,290)             | (4,020)     | 18,079    | (45,231)          |
| Total accumulated depreciation     | (3,158,769)          | (118,026)   | 18,079    | (3,258,716)       |
|                                    |                      |             |           |                   |
| Business-type activities capital   |                      |             |           |                   |
| assets, net                        | \$ 1,880,237         | \$ (93,782) | \$ -      | \$ 1,786,455      |

NOTE 4: CAPITAL ASSETS (continued)

|  | Beginning Balance Additions |                   | Deletions    | Ending<br>Balance |  |
|--|-----------------------------|-------------------|--------------|-------------------|--|
| Governmental activities:                         |                             |                   |              |                   |  |
| Capital assets, being depreciated:               | \$ 59.388                   | œ.                | ф (FO 200)   | Φ.                |  |
| Improvements to land Structures and improvements | \$ 59,388<br>128,091        | \$ -              | \$ (59,388)  | \$ -              |  |
| Infrastructure                                   | 131,675                     | -                 | (128,091)    | -<br>121 675      |  |
| Vehicles   | 401,642                     | -                 | (401,642)    | 131,675           |  |
| Total capital assets, being                      | 101,012                     |                   | (401,042)    | •                 |  |
| depreciated                                      | 720,796                     |                   | (589,121)    | 131,675           |  |
| Less accumulated depreciation for:               |                             |                   |              |                   |  |
| Improvements to land                             | (18,393)                    | (1,320)           | 19,713       | _                 |  |
| Structures and improvements                      | (55,675)                    | (2,847)           | 58,522       | -                 |  |
| Infrastructure ·                                 | (52,670)                    | (3,292)           | -            | (55,962)          |  |
| Vehicles   | (380,105)                   | -                 | 380,105      | -                 |  |
| Total accumulated depreciation                   | (506,843)                   | (7,459)           | 458,340      | (55,962)          |  |
|  |                             |                   |              |                   |  |
| Governmental activities capital                  |                             |                   |              |                   |  |
| assets, net                                      | \$ 213,953                  | <u>\$ (7,459)</u> | \$ (130,781) | \$ 75,713         |  |

<sup>\*</sup> The deletions in the Governmental activities section are to reflect a transfer of capital assets to another community services area.

#### NOTE 5: RETIREMENT PLAN

#### **Plan Description**

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multipleemployer defined benefit pension plan (the Plan) operating under the California County Employees' Retirement Act of 1937 (1937 Act). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, California State Association of Counties, South Coast Air Quality Management District (AQMD), San Bernardino Associated Governments (SANBAG), Local Agency Formation Commission (LAFCO), San Bernardino County Law Library, Barstow Fire Protection District, Hesperia Parks and Recreation, San Bernardino County Employees' Retirement Association (SBCERA), City of Chino Hills, Crest Forest Fire District, Mojave Desert Air Quality Management District (MDAQMD), California Electronic Recording Transaction Authority (CERTNA), Inland Valley Development Agency (IVDA), San Bernardino International Airport Authority (SBIAA), and the Superior Courts were later included, along with the County of San Bernardino (the County), and are collectively referred to as the "Participating Members." The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3rd floor, San Bernardino, California 92415-0014.

NOTE 5: RETIREMENT PLAN (continued)

#### Fiduciary Responsibility

SBCERA is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. SBCERA publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. SBCERA is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes SBCERA pension trust fund as of June 30, 2009.

#### **Funding Policy**

Participating members are required by statute (Sections 31621, 31621.6 and 31639.25 of the California Government Code) to contribute a percentage of covered salary based on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). General members are required to contribute 7.68% - 12.96% and safety members 9.85% - 15.29% of their annual covered salaries, of which the County pays approximately 7%. County of San Bernardino employer contribution rates are as follows: County General 11.25%, County Safety 24.46%. All employers combined are required to contribute 13.95% of the current year covered payroll. For 2009, the County's annual pension cost of \$200,300,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Section 31453 of the 1937 Act.

The County's annual pension cost and prepaid asset, computed in accordance with GASB 27, Accounting for Pensions by State and Local Governmental Employers, for the year ended June 30, 2009, were as follows (in thousands):

| Annual Required Contribution (County fiscal year basis) | \$<br>200,300 |
|---|---------------|
| Interest on Pension Assets                              | (7,834)       |
| Adjustment to the Annual Required Contribution          | 51,805        |
| Annual Pension Cost                                     | 244,271       |
| Annual Contributions Made                               | 200,300       |
| Increase/(Decrease) in Pension Assets                   | (43,971)      |
| Pension Assets, Beginning of Year                       | 813,716       |
| Pension Assets, End of Year                             | \$<br>769,745 |

#### NOTE 5: RETIREMENT PLAN (continued)

The following table shows the County's required contributions and percentage contributed for the current year and two preceding years:

|            | s Made<br>)   |    |            |             |  |  |
|------------|---------------|----|------------|-------------|--|--|
| Year Ended |               | -  | Percentage |             |  |  |
| June 30,   | SBCERA County |    |            | Contributed |  |  |
|            |               |    |            |             |  |  |
| 2007       | \$<br>239,857 | \$ | 194,130    | 100%        |  |  |
| 2008       | \$<br>241,721 | \$ | 203,712    | 100%        |  |  |
| 2009       | \$<br>246,232 | \$ | 200,300    | 100%        |  |  |

The County, along with the AQMD, issued Pension Refunding Bonds (the Bonds) in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan, and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The outstanding liability at June 30, 2009 is \$430,784,000.

On June 24, 2004, the County issued its County of San Bernardino Pension Obligation Bonds, Series 2004 A (Fixed Rate Bonds), its County of San Bernardino Pension Obligation Bonds, Series 2004 B (Auction Rate Bonds), and its County of San Bernardino Pension Obligation Bonds, Series 2004 C (Index Bonds) in respective aggregate principal amounts of \$189,070,000, \$149,825,000 and \$125,000,000. The Bonds were issued to finance the County's share of the unfunded accrued actuarial liability of the SBCERA. In April 2008, the County refunded all of the 2004 Series B. The outstanding liability at June 30, 2009 is \$301,595,000.

In April 2008, the County of San Bernardino issued its \$160,900,000 in Pension Obligation Refunding Bonds (POB), Series 2008 (the Series 2008 Bonds). The outstanding liability at June 30, 2009 is \$158,889,000.

#### NOTE 6: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

#### NOTE 7: RISK MANAGEMENT

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability, and workers' compensation claims. Public liability claims are self-insured for up to \$2 million per occurrence. Excess insurance coverage over the Self-Insured Retention (SIR) up to \$50 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority (EIA) Liability Program II. Workers' compensation claims are self-insured up to \$5 million per occurrence, and covered by Arch Ins. Co. for up to \$3 million for employer's liability, and up to statutory limits for workers' compensation per occurrence. Property damage claims are insured on an occurrence basis over a \$25 thousand deductible, and insured with several insurers like Lexington Ins. Co., Affiliated FM, and Lloyd's of London, among others.

The County supplements its self-insurance for medical malpractice claims with Zurich Ins. Co., which provides annual coverage on a per claim basis with an SIR of \$2 million for each claim. Maximum coverage under the policy is \$25 million in limits per claim provided by Illinois Union Ins. Co.

All public officials and County employees are insured under a blanket Comprehensive Disappearance, Destruction, and Dishonesty policy covering County monies and securities, with National Union Fire Ins. Co. of Pittsburgh with a \$100 thousand deductible, and excess limits up to \$10 million per occurrence.

The activities related to such programs are accounted for in Risk Management except for unemployment insurance, and employee dental insurance, which are accounted for in the General Fund. The IBNR (Incurred But Not Reported) and IBNS (Incurred But Not Settled) liabilities stated on Risk Management's balance sheet are based upon the results of actuarial studies, and include amounts for allocated and unallocated loss adjustment expenses. The liabilities for these claims are reported using a discounted rate of 2.75%. It is the Risk Management's practice to obtain actuarial studies on an annual basis.

The total claims liability of \$149.9 million reported at June 30, 2009 is based on the requirements of GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements, and the amount of the loss can be reasonably estimated.

Changes in the claims liability amount in fiscal years 2008 and 2009 were:

|             |                     |            | Cur            | rent Year |                 |            |                      |           |  |
|-------------|---------------------|------------|----------------|-----------|-----------------|------------|----------------------|-----------|--|
|             | Be                  | ginning of | Cla            | ims and   |                 |            |                      |           |  |
|             | Fiscal Year Changes |            |                |           |                 | Claims     | <b>End of Fiscal</b> |           |  |
|             | 1                   | _iability  | in Estimates   |           | <b>Payments</b> |            | Year Liability       |           |  |
| Fiscal Year | (in t               | housands)  | (in thousands) |           | (in             | thousands) | (in t                | housands) |  |
| 2007-08     | \$                  | 129,683    | \$             | 51,702    | \$              | (32,064)   | \$                   | 149,321   |  |
| 2008-09     | \$                  | 149,321    | \$             | 32,909    | \$              | (32,289)   | \$                   | 149,941   |  |

#### NOTE 8: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, established limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2008-2009 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

#### NOTE 9: SPECIAL ASSESSMENT ACCOUNTING - 1915 ACT BONDS

The CSA issued bonds under the Improvement Act of 1915 to finance certain sewer improvements. The CSA reports 1915 Act Bonds according to the provisions of the Government Accounting Standards Boards Statement No. 6. The bonds are not a direct liability of the CSA and therefore are not reported on the CSA's financial statements. The portion of the Utility Plant in Service financed by Special Assessments amounting to \$460,662, is reported as Invested in Capital Assets, Net of Related Debt in the Enterprise Fund. The liability for each Assessment District at June 30, 2009 is \$-0-.

### NOTE 10: WASTEWATER TRANSPORTATION, TREATMENT AND DISPOSAL AGREEMENT WITH RUNNING SPRINGS WATER DISTRICT

The CSA entered into a forty (40) year agreement with the Running Springs County Water District (District) on May 9, 1977. The agreement provides transportation of wastewater from the CSA to a connecting point within the District wastewater system and to provide proportionate joint financing for enlargement of the District system to treat the projected flows from the CSA and the District. The District will provide final transportation, treatment and disposal of these wastewater flows and bill the CSA for their proportionate share of costs in accordance with the terms of the agreement.

As compensation for transportation, treatment and disposal of their wastewater, the CSA shall pay a proportionate share of the operation and maintenance expense of the jointly used facilities. The payment will be made based on a three-month accounting period commencing on January 1<sup>st</sup>, April 1<sup>st</sup>, July 1<sup>st</sup>, or October 1<sup>st</sup>. Additionally, an amount equal to fifteen percent (15%) of the CSA's proportionate share of operations and maintenance expenses will be paid to the District to cover overhead and indirect expenses.

Expansion or modifications or replacement of joint use facilities will be assessed to the CSA in proportion to the ratio of assessed valuation of the District, the CSA and Arrowbear at the time that the projects are approved by the District. These costs shall be included in a written notification to the CSA no later than March 1<sup>st</sup> of each year. The CSA is currently paying their proportionate share (21.08%) on a filtration project, which was financed over fifteen years beginning on September 21, 2002. The loan to the District will mature on March 21, 2017.

Any net income the District may receive from the wastewater or by-products of treatment shall be shared by the District, Arrowbear and the CSA on a proportionate share basis.

NOTE 10: WASTEWATER TRANSPORTATION, TREATMENT AND DISPOSAL AGREEMENT WITH RUNNING SPRINGS WATER DISTRICT (continued)

The CSA has an option to renew the agreement for an additional forty years if they exercise the option to renew at least three years prior to the expiration date of the agreement by sending a written notice to the District. The current agreement will expire on May 9, 2017.

The CSA incurred the following costs in FY 08/09 based on the agreement.

| Wastewater transportation, treatment and disposal Expansion or modification or replacement | \$<br>400,576 |
|--|---------------|
| (Filtration project)   | <br>69,645    |
| Total Costs  | \$<br>470,221 |

#### NOTE 11: CONTINGENCIES

As of June 30, 2009, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

#### NOTE 12: REORGANIZATION

On January 16, 2008, the Local Agency Formation Commission of the County of San Bernardino approved Resolution No. 2989, which reorganized the County of San Bernardino's Fire Districts, County Service Areas (CSA) and Special Assessment Zones. This resolution took effect on July 1, 2008, and detached, dissolved or renamed the specific Fire Districts, CSAs and Special Assessment Zones related to the reorganization into the San Bernardino County Fire Protection District.

The purpose of the reorganization was to continue to provide a financial means to maintain current and meet future levels of service to those areas within the County of San Bernardino. Prior to the reorganization, some of the Districts and CSAs were beginning to fail financially, and were in danger of not being able to maintain the current required level of service. Wit the reorganization, County Fire was able to better consolidate resources by geographic regions in order to continue the ability to provide a consistent level of service to those areas.

In the reorganization, the applicable property taxes remained in the established regions in which the original Districts, CSAs and Special Assessment Zones were located. Additionally, this reorganization bound the new entities to the original budgets approved by the Board of Supervisors.

The other governmental fund labeled "Fire" dissolved in the current year. The remaining fund balance was transferred to the San Bernardino County Fire Protection District.

#### Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 79 - Green Valley Lake Budgetary Comparison Schedule - Special Revenue Fund For the Year Ended June 30, 2009

|                            | SPECIAL REVENUE FUND               |          |        |           |          |          |                          |       |  |
|----------------------------|------------------------------------|----------|--------|-----------|----------|----------|--------------------------|-------|--|
|                            | R-1 Meadow Green Valley Lake (RCP) |          |        |           |          |          |                          |       |  |
|                            |                                    |          |        |           | nce with |          |                          |       |  |
|                            | 0                                  | riginal  |        |           |          |          | Final Budget<br>Positive |       |  |
|                            |                                    | udget    | Fin    | al Budget |          | Actual   | (Negative)               |       |  |
| REVENUES                   |                                    |          | 0      |           |          |          |                          | 9     |  |
| Property taxes             | \$                                 | 147      | \$     | 147       | \$       | 18       | \$                       | (129) |  |
| Special assessments        |                                    | 16,586   |        | 16,586    |          | 21,065   |                          | 4,479 |  |
| Investment earnings        |                                    | 23       |        | 23        |          | 464      |                          | 441   |  |
|                            |                                    |          |        |           |          |          |                          |       |  |
| Total Revenues             |                                    | 16,756   | 16,756 |           | 21,547   |          |                          | 4,791 |  |
| EXPENDITURES               |                                    |          |        |           |          |          |                          |       |  |
| Salaries and benefits      |                                    | 1,664    |        | 1,664     |          | 1,664    |                          | _     |  |
| Services and supplies      |                                    | 30,401   |        | 30,401    |          | 30,399   |                          | 2     |  |
|                            |                                    |          | -      |           |          | 33,000   |                          |       |  |
| Total Expenditures         |                                    | 32,065   |        | 32,065    |          | 32,063   |                          | 2     |  |
|                            |                                    |          |        |           |          |          |                          |       |  |
| Net Change in Fund Balance | \$                                 | (15,309) | \$     | (15,309)  |          | (10,516) | \$                       | 4,793 |  |
| Found Bolomer - Insulation |                                    |          |        |           |          | 45.000   |                          |       |  |
| Fund Balance - beginning   |                                    |          |        |           |          | 15,309   |                          |       |  |
| Fund Balance - ending      |                                    |          |        |           | \$       | 4,793    |                          |       |  |